

Message Text

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ACTION AF-18

INFO OCT-01 ARA-16 EUR-25 NEA-14 ISO-00 IO-14 OMB-01 SAM-01

AID-20 IGA-02 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20 DRC-01

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P R 161115Z JUN 74

FM AMEMBASSY MOGADISCIO

TO SECSTATE WASHDC PRIORITY 2004

INFO ALL OAU CAPITALS 012

AMEMBASSY CAIRO

USIA WASHDC

USUN NEW YORK 358

AMEMBASSY CARACAS

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY PARIS

C O N F I D E N T I A L YBGADISCIO 0934

E.O. 11652: GDS

TAGS: PFOR OAU SO

SUBJ: OAU 11TH SUMMIT

REF: MOGADISCIO 0930 (NOTAL)

1. SUMMARY: OAU SUMMIT CLOSED JUNE 16 AFTER UNPRECEDENTED 14-HOUR DEADLOCK ON JUNE 15 OVER CHOICE OF NEW SEC GEN. CONFERENCE ATTITUDE TOWARD PORTUGAL RESTRAINED BUT NOT HOSTILE AND SPECIAL EFFORT COMMENCED TO UNIFY ANGOLAN LIBERATIONS MOVEMENTS. CONFERENCE AVOIDED ANY PUBLIC DISPLAY OF AFRO-ARAB TENSION. U.S. NO LONGER CONSIDERED "FRIEND OF ENEMIES OF AFRICA". KAMPALA CHOSEN FOR NEXT OAU SUMMIT IN JUNE 1975. END SUMMARY.

2. HEADS OF DELEGATION WENT INTO CLOSED SESSION AROUND 11:30

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SATURDAY MORNING TO SELECT NEW ADMINISTRATIVE SECRETARY GENERAL

TO REPLACE NZO EKANGAKI. EXCEPT FOR MEAL BREAK, THEY DID NOT EMERGE UNTIL 0200 SUNDAY MORNING, WHEN THEY ANNOUNCED SELECTION OF ETEKI MBOUMOUA, SPECIAL COUNSELOR WITH RANK OF MINISTER TO PRESIDENT OF CAMEROUN, AS NEW OAU SEC GEN FOR TWO RPT TWO YEAR TERM. ETEKI WAS AHIDJO'S COMPROMISE CANDIDATE BETWEEN SOMALI FONMIN OMAR ARTEH AND ZAMBIAN FORMIN VERNON MWAANGA. ONLY 41 MEN, ONE LADY AND SEVERAL TRANSLATORS PRESENT IN CLOSED SESSION KNOW FOR SURE EXACTLY WHAT TRANSPIRED IN THIS TOTALLY UNPRECEDENTED SITUATION, BUT APPARENT BITTERNESS AND HOSTILITY AMONG CHIEFS OF STATE (DESPITE PUBLIC DISCLAIMERS) MAY WELL AFFECT INTER-AFRICAN POLITICS FOR SOME TIME. OVER 20 BALLOTS REPORTEDLY TAKEN, WITH OMAR ARTEH REPORTEDLY REACHING AT ONE POINT 27 OF NECESSARY TWO THIRDS VOTE OF 28. MOBUTU, NYRERE, AND KAUNDA REPORTEDLY LED HARD CORE SUPPORT FOR MWAANGA, WITH UNDERLYING OPPOSITION TO OMAR ARTEH BASED MAINLY ON HIS POSITION AS "ARAB" CANDIDATE, SOMALIA BEING NOW MEMBER OF ARAB LEAGUE. ON OTHER HAND, MANY FRANCOPHONES APPARENTLY WOULD NOT ACCEPT ANGLOPHONE MWAANGA, SO COMPROMISE CANDIDATE REQUIRED.

3. MAJOR SUBJECT OF SUMMIT WAS, OF COURSE, DECOLONIZATION OF PORTUGUESE TERRITORIES. ON OAU RELATIONS WITH PORTUGAL, SUMMITTEERS REPORTEDLY AGREED AMONG THEMSELVES NOT RPT NOT TO RECOGNIZE PORTUGAL UNTIL (A) GOP RECOGNIZES GUINEA-BISSAU (AND WITHDRAWS TROOPS); (B) GOP DECLARES UNEQUIVOCALLY ITS INTENTION TO GIVE INDEPENDENCE TO BOTH MOZAMBIQUE AND ANGOLA; AND (C) GOP AGREES TO NEGOTIATE ONLY WITH OAU-RECOGNIZED LIBERATION MOVEMENTS. RE GUINEA-BISSAU AND MOZAMBIQUE, SUMMIT HEARD SITREPS ON COURSE OF NEGOTIATIONS AND APPROVED PAIGC AND FRELIMO POSITIONS. RE ANGOLA, PRESIDENTS NGOUABI, MOBUTU, KAUNDA AND NYRERE APPARENTLY WENT ALL OUT IN CONTINUATION OF THEIR EFFORTS TO UNIFY ANGOLAN MOVEMENTS. REPORTEDLY, BY CARROT AND STICK, THEY OBTAINED AGREEMENT FOR MEETING IN LUSAKA JUNE 21 AMONG MPLA'S THREE PRT THREE FACTIONS WHICH, IF SUCCESSFUL, WILL BE FOLLOWED SHORTLY BY TRIPAITITE MEETING AMONG "NEW" MPLA, FNLA AND UNITA LEADERSHIP IN APPARENTLY SERIOUS EFFORT TO FORM UNITED FRONT WHICH COULD NEGOTIATE WITH PORTUGUESE.

4. SUMMIT REPORTEDLY ADOPTED USUAL POSITIONS ON ZIMBABWE (RHODESIA), NAMIBIA, AND SOUTH AFRICA. SO FAR AS WE KNOW NOW, NO NEW INITIATIVES WERE ADOPTED. RE SMALLER TERRITORIES, SUMMIT CONFIDENTIAL

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AGREED TO GIVE SEYCHELLES CHIEF MINISTER MANCHAM'S SDP PARTY SAME "OBSERVOR" STATUS AS HIS OPPOSITION SPUP: MANCHAM AND OTHERS BELIEVE THIS MEANS END OF OAU FINANCIAL AID TO SPUP.

5. ANOTHER MAJOR ASPECT OF SUMMIT WAS RELATIONS BETWEEN AFRABS AND BLACK AFRICANS. AT THE LAST MOMENT BEFORE SUMMIT, ARABS ANTENDED UP ENOUGH HARD CASH (US\$130 MILLION) AND PROMISES OF FURTHER AID TO AVOID DIRECT CONFRONTATION, BUT BLACK AFRICAN DISSATIS-

FACTION WITH AMOUNT OF ARAB AID TO DATE CONTINUED JUST UNDER THE SURFACE OF PROCEEDINGS AND PROBABLY PLAYED A SIGNIFICANT ROLE IN DEFEAT OF OMAR ARTEH'S BID FOR SECTEN SLOT.

6. SUMMIT ACTION ON THE ETHIOPIAN-SOMALI DISPUTE, ONLY CURRENT INTER-AFRICAN STATE PROBLEM ON OAU AGENDA, WILL BE REPORTED SEPTELS.

7. ANOTHER MAJOR CONFLICT, AT LEAST AT MINISTERIAL LEVEL, REVOLVED AROUND LAW OF SEA. LAND-LOCKED STATES LED BY UGANDA ATTEMPTED TO GET OAU AGREEMENT ON RIGHT OF ACCESS TO SEA IN CONFORMITY WITH "KAMPALA DECLARATION" BUT THEY FAILED AND ARE BITTER. REPORTEDLY, OAU HAS RETURNED BASICALLY TO LAST YEAR'S SUMMIT POSITIONS, INCLUDING MODIFIED LANGUAGE ON STRAITS WHICH OUR SOURCES CONSIDER WILL BE ACCEPTABLE TO USG. WE ARE MAKING SPECIAL EFFORTS TO OBTAIN, SOONEST TEXT ON LOS WHICH WILL BE CABLED TO CARACAS.

8. ALTHOUGH WE HAVE NOTD YET SEEN MOST RESOLUTIONS, DELEGATE SOURCES CONFIRM OUR IMPRESSION THAT OAU CRITICISM, IN BOTH FORMAL RESOLUTIONS AND SPEECHES, OF US AS FRIEND OF "ENEMIES OF AFRICA" IS AT LOWEST POINT IN YEARS. THIS, OF COURSE, REFLECTS RECENT DEVELOPMENTS IN BOTH LISBON AND MIDDLE EAST WHICH HAVE TAKEN HEAT OFF US IN OAU CIRCLES. SOME LIBERATION MOVEMENT LEADERS, HOWEVER, HAVE BEEN PRIVATELY EXPRESSING SUSPICIONS OF ALLEGED US ROLE BEHIND SPINOLA COUP AND ALLEGED US INTENTIONS TO BLOCK "REAL" DECOLONIZATION, PARTICULARLY IN ANGOLA.

9. FOR THE RECORD, 42 MEMBER-STATE DELEGATIONS TO PTH SUMMIT WERE LED BY 24 HEADS OF STATE, 2 VICE-PRESIDENTS, 5 PRIME MINISTERS OR DEPUTY, AND 11 MINISTERS. THIS COMPARES VERY FAVORABLY WITH ATTENDANCE AT RECENT SUMMITS AND REFLECTS WELL ON SOMALI PRESIDENT SIAD'S CURRENT STANDING WITHIN OAU. THERE
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WAS REASONABLE SATISFACTION WITH CONFERENCE FACILITIES AND ARRANGEMENTS IN MOGADISCIO, EXCEPT MANY FELT SECURITY TOO PERVASIVE. OFFICIAL LIST OF DELEGATES, OBSERVORS AND GUESTS WILL BE POUCHED TO DEPARTMENT (AF/RA).

10. OFFICIAL TEXTS OF RESOLUTIONS WILL NOT RPT NOT BE AVAILABLE FOR TWO-THREE WEEKS. EMBASSY ADDIS ABABA WILL DISTRIBUTE THEM TO DEPARTMENT AND, ON REQUEST, INTERESTED EMBASSIES. WE REQUEST THAT ANY FOLLOW-UP REPORTS BY ADDRESSEE POSTS BE SENT INFO TO BOTH MOGADISCIO AND ADDIS ABABA.

11. FINAL DECISION OF CONFERENCE WAS TO CHOOSE KAMPALA AS SITE OF NEXT OAU SUMMIT IN JUNE 1975. APPARENTLY, NO OTHER CITY WAS STRONGLY PROMOTED.
KIRK

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